

## 2018 Current Fiscal Year Report: National Park Service Subsistence Resource Commission-Aniakchak National Monument

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### 1. Department or Agency

Department of the Interior

### 2. Fiscal Year

2018

### 3. Committee or Subcommittee

National Park Service Subsistence Resource  
Commission-Aniakchak National Monument

### 3b. GSA

### Committee No.

552

### 4. Is this New During Fiscal Year?

No

### 5. Current Charter

08/08/2012

### 6. Expected Renewal Date

### 7. Expected Term Date

### 8a. Was Terminated During Fiscal Year?

No

### 8b. Specific Termination Authority

P.L. 96-487

### 8c. Actual Term Date

### 9. Agency Recommendation for Next Fiscal Year

Continue

### 10a. Legislation Req to Terminate?

Not Applicable

### 10b. Legislation Pending?

Not Applicable

### 11. Establishment Authority Statutory (Congress Created)

### 12. Specific Establishment Authority

P.L. 96-487

### 13. Effective Date

12/02/1980

### 14. Committee Type

Continuing

### 14c. Presidential?

No

### 15. Description of Committee Non Scientific Program Advisory Board

### 16a. Total Number of Reports

No Reports for this  
Fiscal Year

### 17a. Open 1 17b. Closed 0 17c. Partially Closed 0 Other Activities 0 17d. Total 1 Meetings and Dates

#### Purpose

Develop and continue work on NPS subsistence program recommendations, and other related regulatory proposals.

#### Start

#### End

10/12/2017 - 10/12/2017

### Number of Committee Meetings Listed: 1

	Current FY	Next FY
18a(1). Personnel Pmts to Non-Federal Members	\$0.00	\$0.00
18a(2). Personnel Pmts to Federal Members	\$0.00	\$0.00
18a(3). Personnel Pmts to Federal Staff	\$97,800.00	\$98,000.00
18a(4). Personnel Pmts to Non-Member Consultants	\$0.00	\$0.00
18b(1). Travel and Per Diem to Non-Federal Members	\$1,500.00	\$5,500.00
18b(2). Travel and Per Diem to Federal Members	\$0.00	\$0.00
18b(3). Travel and Per Diem to Federal Staff	\$2,500.00	\$3,500.00

<b>18b(4). Travel and Per Diem to Non-member Consultants</b>	\$0.00	\$0.00
<b>18c. Other(rents,user charges, graphics, printing, mail, etc.)</b>	\$400.00	\$900.00
<b>18d. Total</b>	\$102,200.00	\$107,900.00
<b>19. Federal Staff Support Years (FTE)</b>	1.15	1.51

#### **20a. How does the Committee accomplish its purpose?**

The Aniakchak National Monument Subsistence Resource Commission is an advisory group. Federal law and regulation provide the opportunity for continued subsistence uses, including hunting, within the Aniakchak National Monument. The Commission is a forum that promotes effective communication and mutual understanding of subsistence uses and related cultural resources. The Commission consults with every appropriate local advisory committee and regional council for comment and input on draft hunting plan recommendations. In addition to the advisory committee and regional council consultation process directed by P.L. 96-487 (the Alaska National Interest Lands Conservation Act), the Commission is required to hold public meetings in all areas affected by the subsistence hunting program. During FY 2018, the Commission consulted with National Park Service staff on issues related to Federal and State subsistence hunting, trapping, fishing, Unit 9 moose , caribou, and brown bear management and the Aniakchak National Preserve Hunting Guide Services Prospectus. The Commission review proposed 2018 regulatory changes affecting subsistence fish and wildlife resources and uses within Aniakchak National Monument and Preserve. Meeting topics discussed included:: call for research opportunities at BBNA Natural Resources Dept.; Best hunt practice literature for moose developed by ADF&G for village distribution; USFWS federal subsistence TBA hunt for 9E caribou—look for notice for public hearing in mid-May. ADF&G update on Northern Peninsula Caribou herd shows numbers are steadily increasing. Interagency (ADF&G/NPS) update on 9E moose indicate healthy, low density population. Discussion of State Tier II caribou hunt—local applicants just shy of 300. Some attempts by “non-locals” to obtain permits, the State is actively investigating several cases. Discussion of recent BOG proposal review for bear hunts in Unit 9, and appears BOG is responding to ADF&G data. Decisions aligned with SRC recommendations on those proposals. Discussion on NPS and ADF&G moose surveys in Meshik and Black Lake, with continuing refinements to snow-less survey methodology. NPS update on bear stream surveys in Katmai, some streams with lots of bears, others with lower activity. NPS Wildlife Rule—no comments from SRC. Discussion of summer consultation with NPS staff on proposed ADF&G Comprehensive Harvest surveys in Port Heiden and Chignik Lake communities. Discussion on Port Heiden reindeer who escaped corral—few individuals still out but they are sticking around the village.

#### **20b. How does the Committee balance its membership?**

Each SRC member is appointed to a three year term. The charter allows members to continue to serve until the appointing source reappoints or makes a new appointment. Membership, as prescribed by the Commission's enabling legislation, consists of nine members as follows: (a) three members appointed by the Secretary of the Interior; (b) three members appointed by the Governor of Alaska; and (c) three members appointed by the regional council, as established by the Secretary or the State pursuant to section 805 of P.L. 96-487. The members include a range of individuals having personal knowledge of the region's subsistence conditions, and having an interest in Federal subsistence management.

**20c. How frequent and relevant are the Committee Meetings?**

The Commission generally meets twice a year, or as often as circumstances require.

**20d. Why can't the advice or information this committee provides be obtained elsewhere?**

The National Park Service (NPS) recognizes the benefits of seeking advice and assistance from local residents. In 1980, the Alaska National Interest Lands Conservation Act (ANILCA) authorized the establishment of the Subsistence Resource Commissions (SRC) to devise and recommend to the Secretary of the Interior and the Governor of Alaska a program for subsistence hunting within Aniakchak National Monument. The Commission's unique insight on local customary and traditional patterns of subsistence use within the monument has been important in developing workable subsistence hunting plan recommendations. The Commission's recommendations will help the NPS to ensure the continuation of the opportunity for local rural residents to engage in the subsistence use of resources in Aniakchak National Monument and Preserve. The NPS has adopted the following mission statement to guide its activities. Subsistence will be managed as a legislated use consistent with the provisions of ANILCA, the Organic Act of 1916, and the monument's enabling legislation to:

- protect the opportunity for qualified local rural residents to continue traditional subsistence activities;
- recognize that subsistence ways of life differ from region to region and are continuing to evolve, and where appropriate, park management practices may reflect regional diversity and evolution;
- promote local involvement and participation in processes associated with subsistence management;
- ensure that management practices involving the utilization of public lands adequately consider the potential for restriction of subsistence uses and impacts upon subsistence resources;
- ensure that management of park resources is consistent with the conservation of unimpaired ecosystems and natural and healthy populations of fish and wildlife, incorporating scientific data and principles with traditional knowledge and cultural values; and
- promote effective communication and mutual understanding of subsistence uses and related cultural and social values, and park purposes and

protection,between the NPS, subsistence users, the State of Alaska and the public.

### **20e. Why is it necessary to close and/or partially closed committee meetings?**

All meetings are open to the public. During each meeting time is allocated for public testimony. The public is welcome to present written or oral comments to the Commission. Open meetings strengthen public confidence and provide opportunity for more public involvement.

### **21. Remarks**

(1) EXPECTED CHARTER RENEWAL DATE -- The FACA section 14(b) biennial rechartering requirement has been waived for this committee by P.L. 102-525, October 26, 1992. (2) EXPECTED COMMITTEE TERMINATION DATE/TERMINATION AUTHORITY -- The Commission's enabling legislation, P.L. 96-487, provides for continuation of the Commission into the foreseeable future, without termination. (3) MEMBERSHIP -- In accordance with the Commission Charter and with P.L. 102-525, members may continue to serve after the expiration of their terms until successors are appointed.

### **Designated Federal Officer**

Mark Strum Superintendent, Aniakchak National Monument and Preserve

<b>Committee Members</b>	<b>Start</b>	<b>End</b>	<b>Occupation</b>	<b>Member Designation</b>
Anderson, Scott	11/04/2012	11/04/2018	Subsistence User	Representative Member
Christenson, John	12/06/2016	12/06/2019	Secretary of Interior	Representative Member
Jones, Colleen	02/17/2015	12/06/2019	Subsistence User	Representative Member
Kosbruk, Greda	11/04/2014	11/04/2020	Native Council of Port Heiden Administrator	Representative Member
Kosbruk, Mark	11/04/2010	11/04/2020	Subsistence User	Representative Member
Lind, Don	11/04/2012	11/04/2018	Subsistence User	Representative Member
Lind, Ronald	11/04/2010	11/04/2018	Hunting Guide	Representative Member
Orloff, Nefuti	02/17/2012	12/06/2019	Subsistence User	Representative Member

**Number of Committee Members Listed: 8**

### **Narrative Description**

The Aniakchak National Monument Subsistence Resource Commission is an advisory group. Federal law and regulation provide the opportunity for continued subsistence uses, including hunting, within the Aniakchak National Monument. The Commission is a forum that promotes effective communication and mutual understanding of subsistence uses and related cultural resources. The Commission consults with every appropriate local advisory committee and regional council for comment and input on draft hunting plan recommendations. The Commission develops and reviews proposals to change subsistence regulations for Aniakchak National Monument. In addition to the advisory committee and regional council consultation process directed by P.L. 96-487 (the Alaska

National Interest Lands Conservation Act), the Commission is required to hold public meetings in all areas affected by the subsistence hunting program.

**What are the most significant program outcomes associated with this committee?**

Checked if Applies

- |   |                                     |
|---|-------------------------------------|
| Improvements to health or safety                  | <input type="checkbox"/>            |
| Trust in government                               | <input checked="" type="checkbox"/> |
| Major policy changes                              | <input checked="" type="checkbox"/> |
| Advance in scientific research                    | <input type="checkbox"/>            |
| Effective grant making                            | <input type="checkbox"/>            |
| Improved service delivery                         | <input type="checkbox"/>            |
| Increased customer satisfaction                   | <input checked="" type="checkbox"/> |
| Implementation of laws or regulatory requirements | <input checked="" type="checkbox"/> |
| Other   | <input type="checkbox"/>            |

**Outcome Comments**

The Commission generally meets twice a year, or as often as circumstances require. Commission meetings provided an opportunity for Commission members, National Park Service staff, other agency staff, and the public to share information on subsistence issues. The FY 2018 meeting discussion topics included: Hunting in national preserves and the NPS review of regulationsNPS subsistence collections final rule regulations, Federal Subsistence Program proposed regulations affecting the taking of bears, caribou, and furbearers..Status of Unit 9 brown bear, caribou, wolves and moose population surveys.Impacts caused by climate change events affecting subsistence resources and rural communities including subsistence use areas in Aniakchak National Monument and Preserve. Review Federal Subsistence Board and Alaska Boards of Game and Fisheries actions.

**What are the cost savings associated with this committee?**

Checked if Applies

- |                            |                                     |
|----------------------------|-------------------------------------|
| None                       | <input checked="" type="checkbox"/> |
| Unable to Determine        | <input type="checkbox"/>            |
| Under \$100,000            | <input type="checkbox"/>            |
| \$100,000 - \$500,000      | <input type="checkbox"/>            |
| \$500,001 - \$1,000,000    | <input type="checkbox"/>            |
| \$1,000,001 - \$5,000,000  | <input type="checkbox"/>            |
| \$5,000,001 - \$10,000,000 | <input type="checkbox"/>            |
| Over \$10,000,000          | <input type="checkbox"/>            |
| Cost Savings Other         | <input type="checkbox"/>            |

## **Cost Savings Comments**

NA

**What is the approximate Number of recommendations produced by this committee for the life of the committee?**

11

## **Number of Recommendations Comments**

No recommendations for FY 2018. No new formal hunting program recommendations were submitted to Secretary of Interior in FY 2017. However, the Commission reviewed and made recommendations on Federal Subsistence Board fish and wildlife proposals.

The following listing contains the historic formal hunting program recommendations that the Commission submitted to the Secretary of the Interior. Hunting Program

Recommendation AN-85-01: Within Aniakchak National Monument allow subsistence hunting consistent with State regulations. Current Status: National Park Service (NPS) and Federal Subsistence Program regulations provide NPS qualified local rural residents a priority over other users to take fish and wildlife for subsistence on Federal public lands and waters in Aniakchak National Monument and Preserve. Hunting Program

Recommendation 92-2: Within Aniakchak National Monument allow subsistence hunting for caribou, moose, brown bear, rabbits and ptarmigan consistent with Federal and State regulations Current Status: NPS and Federal Subsistence Program regulations provide NPS qualified local rural residents a priority over other users to take fish and wildlife for subsistence on Federal public lands and waters in Aniakchak National Monument and Preserve. SRC Hunting Program Recommendation #87-5, supports harvest of fish and wildlife by local rural residents. Current Status: NPS and Federal Subsistence Program regulations provide NPS qualified local rural residents a priority over other users to take fish and wildlife for subsistence on Federal public lands and waters in Aniakchak National Monument and Preserve. SRC supports the State regulatory management system as long as it complies with ANILCA. Current Status: NPS and Federal Subsistence Program regulations provide NPS qualified local rural residents a priority over other users to take fish and wildlife for subsistence on Federal public lands and waters in Aniakchak National Monument and Preserve. SRC Hunting Program Recommendation #92-4: SRC supports a positive C&T use determination of subsistence resources for 9E communities. The Current Status: The Federal Subsistence Board has authorized positive customary and traditional use determinations for key subsistence wildlife resources in Unite 9E for Aniakchak National Monument's resident zone communities (Chignik, Chignik Lagoon, Chignik Lake, Meshik and Port Heiden). NPS and Federal Subsistence Program regulations provide NPS qualified local rural residents a priority over other users to take

fish and wildlife for subsistence on Federal public lands and waters in Aniakchak National Monument and Preserve. • SRC Hunting Program Recommendation #92-6: The SRC supports a NPS sponsored cooperative moose and caribou study within GMU 9E. Current Status: The NPS continues to monitor moose and caribou populations in cooperation with Alaska Department biologists stationed in King Salmon, AK. • SRC supports the establishment of migratory bird and egg harvest in the monument. Current Status: The NPS agreed to allow harvest of migratory waterfowl, consistent with the state season and harvest limit for waterfowl on state land. This harvest is permitted as long as it is consistent with the regulations promulgated under the Migratory Bird Treaty Act. Because ANILCA and any regulations promulgated pursuant to ANILCA also govern such harvest, only local rural residents are permitted to harvest migratory birds within parks and monuments. • Designate Ugashik and Pilot Point as resident zone communities for Aniakchak National Monument; and limit subsistence eligibility to local residents and their descendents who have their primary place of residency within the region on or before Dec. 2, 1980. Secretary of the Interior responded to the SRC stating that the NPS would not explore designation of Ugashik and Pilot Point as resident zone communities without a formal request from community residents. The Secretary further explained that the NPS would have to determine whether or not Ugashik and Pilot Point contained a significant concentration of residents with a history or pattern of use of monument resources for subsistence purposes. Current Status: The NPS has not received a formal request for resident zone designation from Ugashik or Pilot Point residents. The Superintendent has not issue any NPS subsistence (13.44) permits to residents of either community. This may be linked to the fact that NPS regulations prohibit the use of aircraft as a means of access for purposes of taking fish and wildlife for subsistence uses in Aniakchak National Monument. However, NPS regulations allow subsistence users to use aircraft to access the Aniakchak National Preserve for subsistence purposes. • Develop a NPS roster regulation that allows the SRC to assist the Superintendent in establishing a list of qualified subsistence users for the monument if a resident zone is deleted. Current Status: The Aniakchak National Monument SRC withdrew its support for the development of a NPS subsistence roster eligibility proposed rule making. • The SRC submitted a hunting plan recommendation requesting that NPS study of modes of transportation, including aircraft, and areas utilized for subsistence purposes within Aniakchak National Monument and Preserve. The SRC requested the NPS to conduct a study on the modes of traditional transportation modes and areas utilized for subsistence purposes prior to establishment of Aniakchak National Monument and Preserve. Current Status: Secretary directed the NPS to consult with the SRC in order to develop a study in response to their recommendation. NPS in consultation with the SRC entered into a cooperative study / task agreement with the Pacific Northwest Cooperative Ecosystem Studies Unit at the College of Forest Resources, University of Washington and documented: 1) Historic uses of park land and

resources by Alaska Native groups within and around the modern-day boundaries of Aniakchak National Park and Preserve, 2) Present-day use of park land and resources by Alaska Native groups within the boundaries of Aniakchak National Park and Preserve, and 3) Uses of land and resources near or related to Aniakchak National Park and Preserve that may affect, or be affected by, NPS management action. . • The Aniakchak National Monument SRC prepared a draft hunting program recommendation that would require residents of designated resident zone communities to live in a resident zone community for at least one year before becoming eligible for subsistence uses within Aniakchak National Monument. Current Status: The SRC withdrew their recommendation to the Secretary when the Secretary rejected a similar recommendation submitted by the Denali National Park SRC. The Secretary's response cited conflicts with the Alaska National Interest Lands and Conservation Act. Other Issues: . • Aniakchak National Monument Subsistence Resource Commission submitted a request to the Aniakchak National Monument Superintendent expressing the need for a moose monitoring program in the Aniakchak National Monument and Preserve. The SRC believes there is currently little reliable data on moose populations south of the Meshik River. Local subsistence hunters have reported a marked decrease in moose abundance in the southern end of Unit 9E and fewer successful subsistence hunts. The SRC understands that NPS staff is working to develop a plan for long-term monitoring of moose for the Aniakchak area and requests that funding and implementation of this program be given the highest priority. Subsistence hunting for caribou has been closed in Unit 9E since 2006 and local residents now rely exclusively on moose as a source of meat to meet their subsistence needs. . • The Aniakchak National Monument Subsistence Resource Commission supports measures that allow subsistence users to benefit from the sale of handicraft articles made from non-edible parts of fish and wildlife resources. The SRC supports NPS efforts to change its regulations to allow the collection and use of horns and antlers for handicrafts.. End Report

**What is the approximate Percentage of these recommendations that have been or will be Fully implemented by the agency?**

45%

**% of Recommendations Fully Implemented Comments**

SRC Hunting Program Recommendation #87-5, supports harvest of fish and wildlife by local rural residents. SRC supports the State regulatory management system as long as it complies with ANILCA. SRC supports a positive C&T use determination of subsistence resources for 9E communities. The SRC recognized that the existing C&T use determination failed to allow some of the monument resident zone communities to harvest traditional subsistence species. SRC Hunting Program Recommendation #92-6: The SRC



supports a NPS sponsored cooperative moose and caribou study within GMU 9E.

**What is the approximate Percentage of these recommendations that have been or will be Partially implemented by the agency?**

36%

**% of Recommendations Partially Implemented Comments**

Hunting Program Recommendation AN-85-01: Within Aniakchak National Monument allow subsistence hunting consistent with State regulations.

**Does the agency provide the committee with feedback regarding actions taken to implement recommendations or advice offered?**

Yes ☒ No ☐ Not Applicable ☐

**Agency Feedback Comments**

The National Park Service provides feedback to the Commission on subsistence related matters. The Aniakchak National Monument SRC plays an important role in the monument's management by identifying issues and providing recommendations to the Superintendent for resolution of user conflicts. This role is generally served through the SRC's reviews and comments on management actions, development plans, and proposals that may have an affect on subsistence uses and values. NPS staff actively consult with the SRC on planning efforts undertaken in Aniakchak National Monument and Preserve that may have an affect on subsistence uses. The SRC is consulted on issues such as development concept plans, development issues, and NPS park strategic plans (for example, the Resource Management Plan, Statement for Management, and the General Management Plan). Park planning provides a foundation for decision making. NPS plans represent an organizational commitment to the public and to Congress on how conservation units will be managed. Each NPS area is required to prepare several planning documents to provide guidance for preservation, use and development. Aniakchak National Monument and Preserve currently has, or is developing, a Statement for Management, a General Management Plan, and a Resource Management Plan.

**What other actions has the agency taken as a result of the committee's advice or recommendation?**

Checked if Applies

Reorganized Priorities	<input checked="" type="checkbox"/>
Reallocated resources	<input checked="" type="checkbox"/>
Issued new regulation	<input checked="" type="checkbox"/>
Proposed legislation	<input checked="" type="checkbox"/>

Approved grants or other payments

☐

Other

☐

### Action Comments

NA

**Is the Committee engaged in the review of applications for grants?**

No

### Grant Review Comments

NA

**How is access provided to the information for the Committee's documentation?**

Checked if Applies

Contact DFO

☒

Online Agency Web Site

☒

Online Committee Web Site

☐

Online GSA FACA Web Site

☒

Publications

☒

Other

☐

### Access Comments

Meeting minutes are available upon request from the Monument Superintendent. Contact the Superintendent online at: <http://www.nps.gov/ania/contacts.html> Information on Aniakchak National Monument and Preserve may be found at: <http://www.nps.gov/ania>